

earlier. It will therefore focus on the degree the impact this under expenditure will have on its outputs and stated targets including community expectations and time frame.

3. CURRENT EXPENDITURE

Table 2 represents departments' overall current expenditure per quarter for the 2006/07 financial year. Departments spent on average 67.24% of their current budgets by the end of the third quarter. They spent on average 19.7% of their budgets in the first quarter, 23.91% during the second quarter and 23.45% during the third quarter. At the end of the third quarter of the 2005/06 financial year departments spent on average 67.77% of their current budgets. This expenditure pattern shows no significant decrease in the average percentage of expenditure by departments during the 2006/07 financial year as at the end of the third quarter.

Table 2: Current Expenditure

	First Quarter Cur. Exp	% Cur. Exp for 1st Quarter	Second Quarter Cur. Exp	% Cur. Exp for 2nd Quarter	Third Quarter Cur. Exp	% Cur. Exp for 3rd Quarter	Total Current Budget	Current Expenditure to date	% Current Expenditure to date
R'000									
Voted Amounts	16,036,692	19.70%	19,473,113	23.91%	19,012,916	23.45%	81,091,278	54,522,721	67.24%
Central Government Administration	1,271,229	19.86%	1,689,221	26.38%	1,525,827	23.21%	6,575,103	4,486,277	68.23%
The Presidency	38,247	17.13%	47,008	21.06%	49,883	23.97%	208,118	135,138	64.93%
Parliament	107,989	17.96%	189,368	31.49%	164,065	27.29%	601,208	461,422	76.75%
Foreign Affairs	426,813	19.77%	565,208	26.18%	483,724	21.62%	2,237,586	1,475,745	65.95%
Home Affairs	366,758	19.89%	471,596	25.57%	466,529	25.40%	1,836,732	1,304,883	71.04%
Provincial and Local Government	60,475	18.75%	70,042	21.71%	71,201	22.34%	318,753	201,718	63.28%
Public Works	270,947	21.65%	345,999	27.64%	290,425	21.16%	1,372,706	907,371	66.10%
Financial and Administrative Services	731,172	17.39%	862,220	20.50%	903,725	21.99%	4,109,004	2,497,117	60.77%
Gov. Communications and Info. Services	41,084	21.29%	46,546	24.13%	45,041	22.66%	198,786	132,671	66.74%
National Treasury	413,499	17.03%	467,523	19.26%	462,835	20.99%	2,204,877	1,343,857	60.95%
Public Enterprises	19,873	19.50%	22,951	22.52%	27,710	27.34%	101,336	70,534	69.60%
Public Service and Administration	62,213	19.26%	61,326	18.98%	93,890	25.89%	362,710	217,429	59.95%

	First Quarter Cur. Exp	% Cur. Exp for 1st Quarter	Second Quarter Cur. Exp	% Cur. Exp for 2nd Quarter	Third Quarter Cur. Exp	% Cur. Exp for 3rd Quarter	Total Current Budget	Current Expenditure to date	% Current Expenditure to date
R'000									
Public Service Commission	20,235	21.38%	23,830	25.17%	25,868	27.14%	95,329	69,933	73.36%
S A Management Development Institute	6,913	20.66%	8,283	24.75%	6,194	18.51%	33,460	21,390	63.93%
Statistics South Africa	167,355	16.22%	231,761	22.47%	242,187	21.77%	1,112,506	641,303	57.64%
Social Services	555,031	17.40%	701,628	22.00%	596,541	19.14%	3,116,775	1,853,200	59.46%
Arts and Culture	105,578	45.31%	72,331	31.05%	77,504	32.29%	239,994	255,413	106.42%
Education	70,024	12.16%	113,651	19.74%	89,495	15.38%	581,778	273,170	46.95%
Health	107,793	13.33%	155,739	19.25%	130,565	16.76%	778,896	394,097	50.60%
Labour	202,077	18.09%	259,613	23.24%	217,332	20.24%	1,073,731	679,022	63.24%
Social Development	52,856	19.06%	78,139	28.18%	59,199	22.26%	265,913	190,194	71.52%
Sport and Recreation South Africa	16,703	9.42%	22,155	12.50%	22,446	12.72%	176,463	61,304	34.74%
Justice and Protection Services	12,143,545	20.31%	14,421,959	24.11%	14,096,246	23.80%	59,225,284	40,661,750	68.66%
Correctional Services	1,776,857	19.24%	2,044,134	22.14%	1,992,843	23.09%	8,630,038	5,813,834	67.37%
Defence	2,845,356	19.10%	3,705,361	24.88%	3,476,169	23.31%	14,912,947	10,026,886	67.24%
Independent Complaints Directorate	13,838	21.61%	15,436	24.11%	15,146	23.68%	63,970	44,420	69.44%
Justice and Constitutional Dev.	833,783	16.65%	1,099,312	21.95%	1,110,434	21.96%	5,055,825	3,043,529	60.20%
Safety and Security	6,673,711	21.81%	7,557,716	24.70%	7,501,654	24.55%	30,562,504	21,733,081	71.11%
Econ. Services & Infrastructure Dev.	1,335,715	17.07%	1,798,085	22.97%	1,890,577	23.44%	8,065,112	5,024,377	62.30%
Agriculture	127,615	14.47%	175,630	19.90%	203,272	21.58%	941,914	506,517	53.78%
Communications	62,031	20.38%	69,831	22.95%	71,658	23.14%	309,628	203,520	65.73%
Environmental Affairs and Tourism	117,131	19.04%	142,948	23.24%	137,713	24.59%	560,093	397,792	71.02%

	First Quarter Cur. Exp	% Cur. Exp for 1st Quarter	Second Quarter Cur. Exp	% Cur. Exp for 2nd Quarter	Third Quarter Cur. Exp	% Cur. Exp for 3rd Quarter	Total Current Budget	Current Expenditure to date	% Current Expenditure to date
R'000									
Housing	33,535	8.98%	45,482	12.18%	67,835	25.86%	262,307	146,852	55.98%
Land Affairs	149,290	15.07%	223,584	22.57%	221,267	22.47%	984,731	594,141	60.34%
Minerals and Energy	88,601	16.56%	110,433	20.65%	124,491	23.90%	520,952	323,525	62.10%
Science and Technology	46,010	25.45%	44,886	24.83%	42,747	20.87%	204,861	133,643	65.24%
Trade and Industry	113,610	14.76%	147,309	19.13%	166,033	21.00%	790,635	426,952	54.00%
Transport	105,194	19.52%	184,614	34.26%	126,394	17.44%	724,802	416,202	57.42%
Water Affairs and Forestry	492,698	18.69%	653,368	24.79%	729,167	26.37%	2,765,189	1,875,233	67.82%

Department of Arts and Culture

The pattern of expenditure by Department of Arts and Culture is currently much the same as the previous financial year when final over expenditure was nearly 10% and the Committee expressed its concern. At the end of the third quarter 06/07 the Department had already spent R225 million or R106.42% of its current budget by the end of the third quarter. The Committee believes that measures should, if they have not already, be taken to address this pattern of over expenditure. The Department's explanation for this pattern of expenditure is, that they received a lot of additional responsibilities during the year for which they had not budgeted.

Examples of this are the anniversary of the Woman's March and the 16 June youth uprising (National Youth Day). The Department asked National Treasury for an additional R37 million to finance these activities but only received R5 million. Using virements the Department shifted money between projects to fund these events. In the Committee's opinion given the nature of these events, which appear to be closely related to the development of social cohesion and preservation of South African culture, it should have been raised during the budget planning process.

Department of Social Development

At the end of the third quarter the Department pattern of expenditure of R190 million or 71.52% of its current budget appears to be on track. However given the over expenditure of 136.75% in the previous financial year, the Department should track its commitments, and cash flow more closely against its planned strategic expenditure and outputs plans.

Department of Safety and Security

The Department's current expenditure at the end of the third quarter of the financial year was R21.7 billion or 71.11%. The Department plans spending R8.5 billion during the final quarter of the financial year. The pattern of expenditure for the Department is on track and reflects the robust expenditure related to strategic planning and outputs of the previous financial year. However the Department is projecting over expenditure on Goods and Services by R385.6 million and under expenditure of R712 million on Compensation for

Employees. However the Committee also noted that the Department spent R2.68 billion or 10.06% of its R32.56 billion budget during the last month of the previous financial year.

The Department of Sport and Recreation South Africa

The Department is the lowest spending department with expenditure at R61.3 million or 34.74% of its current budget. Goods and services slow expenditure of only 28% was not satisfactorily explained. However, delays in the finalisation of staff appointments and "savings" incurred by not filling the vacant posts were given by the Department as the reason for the slow expenditure of 42% for Compensation of Employees.

The reference once again, by a department, to savings to explain slow expenditure is not considered valid by the Committee, when it refers stated planned targets not been met, for whatever reason. In the Committee's opinion the current pattern of expenditure reflects the under expenditure pattern of the previous financial year and therefore gives cause for concern. The Committee will be engaging the Department during the final quarter to evaluate the degree of impact this under expenditure will have on its outputs and stated targets. The Committee also noted that the Department only spent 79.5% of its current budget in the 2005/06 financial year.

Department of Education

The Department's slow expenditure R273 million, or 46.95% of the current budget is directly related to Goods and Services which had only spent R127 million 34.9% of its budget of R364 million. This line item includes consultants, contractors, maintenance repairs and running costs, operating leases, travel and subsistence, and printing and publications. Reasons given by the Department for its slow expenditure on its current budget are that many projects are still in process and payment will be made on completion during the final quarter.

Department of Health

This Department is also experiencing slow expenditure of R394 million or 50.6% on its current budget at the end of the third quarter. During the 2005/06 financial year the Department only spent 81.8% of its goods and services budget. According to the Chief Financial Officer of Health the major portion of this slow expenditure is the delay in the delivery of back orders of condoms, which was also given as a reason to explain the slow expenditure in the third quarter. The Committee believes measures should be taken to address this challenge.

The Department of Agriculture

Goods and Services 53.35% and compensation of employees 62.8% are the culprit line items for slow expenditure at the end of the third quarter. An explanation given by the Department for Goods and Services are the number of receipts outstanding, relating to the "classical swine disease" outbreak. So called "savings" on vacant posts were given as the reason for slow expenditure on compensation of employees. The Cash flow projections received from National Treasury shows under expenditure of its current budget of R62 million. The Committee noted this given the pattern during the 2005/06 financial year when the Department spent only 82.8% of its goods and services budget and 83.9% of its compensation of employees budget. Appropriate measures should be taken to arrest the trend in the next financial year.

Department of Trade and Industry

Current expenditure at the end of the third quarter of the financial year was R427 million, or 54% of the budget. Thus far the Department spent 44.9% of its goods and services budget. During the 2005/06 financial year the Department spent only 77.5% of its goods and services line allocation. The Committee intends engaging the Department to further obtain a better understanding of this recurrent expenditure pattern. After examining the Department's commitments the Committee is of the opinion that the capitalisation of the National Empowerment Fund poses a risk in relation to under expenditure given the nature of the commitment.

4. TRANSFER PAYMENTS

The critical success factor in transfer payments is the appropriate timing of the transfers to ensure optimum expenditure in relation to targeted deliverables by recipient spheres of government, and or agencies and institutions. Table 3 represents departments' transfer expenditure as at the end of the third quarter of the 2006/07 financial year. As indicated departments transfer expenditure averaged 72.54% at the end of the third quarter. The averages in the first, second quarter and third quarter were 22.66% and 25.6% and 26.01% respectively. The department reflecting the highest percentage of transfer payments is Public Service and Administration.

Table 3: Transfer Payments to date

	1st Quarter Tran. Exp	% Tran. Exp for 1st Quarter	Second Quarter Tran. Exp	% Tran. Exp for 2nd Quarter	3rd Quarter Tran. Exp	% Tran. Exp for 3rd Quarter	Total Transfer Budget	Transfer Expenditure to date	% Transfer Expenditure to date
R'000									
Voted Amounts	39,111,755	22.66%	44,194,094	25.60%	46,563,109	26.01%	179,040,127	129,868,958	72.54%
Central Government Administration	1,668,539	6.22%	8,127,379	30.29%	6,098,011	22.31%	27,335,372	15,893,929	58.14%
The Presidency	7,371	27.91%	4,897	18.55%	4,815	19.77%	24,350	17,083	70.16%
Parliament	0	0.00%	0	0.00%	40,160	25.35%	158,439	40,160	25.35%
Foreign Affairs	170,064	35.02%	20,609	4.25%	81,490	16.74%	486,668	272,163	55.92%
Home Affairs	129,109	35.75%	76,575	21.20%	78,290	21.34%	366,869	283,974	77.40%
Provincial and Local Government	886,638	3.61%	7,477,791	30.43%	5,871,179	23.42%	25,065,919	14,235,608	56.79%
Public Works	475,357	38.76%	547,507	44.65%	22,077	1.79%	1,233,127	1,044,941	84.74%
Financial and Administrative Services	2,997,448	21.71%	3,513,538	25.45%	5,393,904	30.89%	17,464,158	11,904,890	68.17%
Gov. Communications and Info. Services	34,278	36.83%	39,150	42.05%	815	0.87%	93,284	74,243	79.59%
National Treasury	2,833,028	21.61%	2,936,831	22.41%	4,459,459	30.75%	14,504,429	10,229,318	70.53%
Public Enterprises	120,041	20.66%	459,996	79.16%	927,596	33.53%	2,766,752	1,507,633	54.49%

	1st Quarter Tran. Exp	% Tran. Exp for 1st Quarter	Second Quarter Tran. Exp	% Tran. Exp for 2nd Quarter	3rd Quarter Tran. Exp	% Tran. Exp for 3rd Quarter	Total Transfer Budget	Transfer Expenditure to date	% Transfer Expenditure to date
R'000									
Public Service and Administration	3,918	957.95%	71,783	17550.85%	33	0.04%	75,670	75,734	100.08%
Public Service Commission	41	44.57%	23	25.00%	7	7.61%	92	71	77.17%
S A Management Development Institute	5,850	25.37%	5,750	24.93%	5,729	24.83%	23,069	17,329	75.12%
Statistics South Africa	292	35.96%	5	0.62%	265	30.74%	862	562	65.20%
Social Services	28,035,327	32.10%	21,885,096	25.06%	21,863,575	24.65%	88,712,069	71,783,998	80.92%
Arts and Culture	218,649	20.23%	251,483	23.27%	280,200	25.82%	1,085,349	750,332	69.13%
Education	6,629,915	48.94%	3,497,409	25.82%	2,620,515	19.12%	13,708,060	12,747,839	93.00%
Health	2,525,565	24.21%	2,693,736	25.82%	2,655,162	24.98%	10,631,194	7,874,463	74.07%
Labour	125,585	33.67%	41,277	11.07%	190,943	47.69%	400,408	357,805	89.36%
Social Development	18,475,028	29.93%	15,353,557	24.88%	15,887,718	25.58%	62,110,322	49,716,303	80.05%
Sport and Recreation South Africa	60,585	35.16%	47,634	27.64%	229,037	29.49%	776,736	337,256	43.42%
Justice and Protection Services	861,374	8.75%	2,602,396	26.43%	2,542,887	25.67%	9,906,665	6,006,657	60.63%
Correctional Services	11,311	34.97%	6,403	19.79%	10,692	32.13%	33,277	28,406	85.36%
Defence	545,663	6.32%	2,320,840	26.87%	2,277,948	26.21%	8,691,707	5,144,451	59.19%
Independent Complaints Directorate	24	33.33%	13	18.06%	-8	-12.31%	65	29	44.62%
Justice and Constitutional Dev.	221,208	27.55%	199,752	24.87%	186,249	23.11%	805,888	607,209	75.35%
Safety and Security	83,168	22.14%	75,388	20.06%	68,006	18.10%	375,728	226,562	60.30%
Econ. Services & Infrastructure Dev.	5,549,067	15.94%	8,065,685	23.17%	10,664,732	29.94%	35,621,863	24,279,484	68.16%
Agriculture	209,338	20.08%	400,263	38.40%	361,564	26.33%	1,373,213	971,165	70.72%
Communications	68,788	7.10%	231,332	23.88%	438,907	43.64%	1,005,688	739,027	73.48%
Environmental Affairs and Tourism	551,151	39.68%	418,217	30.12%	314,560	21.18%	1,484,869	1,283,928	86.47%
Housing	1,398,014	21.56%	2,016,801	31.11%	1,919,149	27.16%	7,065,891	5,333,964	75.49%
Land Affairs	317,423	8.34%	486,845	12.79%	773,479	30.08%	2,570,985	1,577,747	61.37%
Minerals and Energy	264,688	13.18%	600,420	29.89%	648,086	30.72%	2,109,432	1,513,194	71.73%
Science and Technology	474,141	20.62%	605,540	26.33%	600,366	26.46%	2,268,551	1,680,047	74.06%
Trade and Industry	330,237	11.44%	839,873	29.09%	840,015	26.93%	3,119,065	2,010,125	64.45%
Transport	1,745,837	14.20%	2,190,766	17.82%	4,401,167	33.90%	12,984,052	8,337,770	64.22%
Water Affairs and Forestry	189,450	11.60%	275,628	16.88%	367,439	22.40%	1,640,117	832,517	50.76%

Department of Trade and Industry

Current expenditure at the end of the third quarter of the financial year was R427 million, or 54% of the budget. Thus far the Department spent 44.9% of its goods and services budget. During the 2005/06 financial year the Department spent only 77.5% of its goods and services line allocation. The Committee intends engaging the Department to further obtain a better understanding of this recurrent expenditure pattern. After examining the Department's commitments the Committee is of the opinion that the capitalisation of the National Empowerment Fund poses a risk in relation to under expenditure given the nature of the commitment.

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R'000									
Voted Amounts	39,111,755	22.66%	44,194,094	25.60%	46,563,109	26.01%	179,040,127	129,868,958	72.54%
Central Government Administration	1,668,539	6.22%	8,127,379	30.29%	6,098,011	22.31%	27,335,372	15,893,929	58.14%
The Presidency	7,371	27.91%	4,897	18.55%	4,815	19.77%	24,350	17,083	70.16%
Parliament	0	0.00%	0	0.00%	40,160	25.35%	158,439	40,160	25.35%
Foreign Affairs	170,064	35.02%	20,609	4.25%	81,490	16.74%	486,668	272,163	55.92%
Home Affairs	129,109	35.75%	76,575	21.20%	78,290	21.34%	366,869	283,974	77.40%
Provincial and Local Government	886,638	3.61%	7,477,791	30.43%	5,871,179	23.42%	25,065,919	14,235,608	56.79%
Public Works	475,357	38.76%	547,507	44.65%	22,077	1.79%	1,233,127	1,044,941	84.74%
Financial and Administrative Services	2,997,448	21.71%	3,513,538	25.45%	5,393,904	30.89%	17,464,158	11,904,890	68.17%
Gov. Communications and Info. Services	34,278	36.83%	39,150	42.05%	815	0.87%	93,284	74,243	79.59%
National Treasury	2,833,028	21.61%	2,936,831	22.41%	4,459,459	30.75%	14,504,429	10,229,318	70.53%
Public Enterprises	120,041	20.66%	459,996	79.16%	927,596	33.53%	2,766,752	1,507,633	54.49%

	1st Quarter	% Tran. Exp for 1st Quarter	Second Quarter	% Tran. Exp for 2nd Quarter	3rd Quarter	% Tran. Exp for 3rd Quarter	Total Transfer Budget	Transfer Expenditure to date	% Transfer Expenditure to date
R'000	Tran. Exp		Tran. Exp		Tran. Exp				
Public Service and Administration	3,918	957.95%	71,783	17550.85%	33	0.04%	75,670	75,734	100.08%
Public Service Commission	41	44.57%	23	25.00%	7	7.61%	92	71	77.17%
S A Management Development Institute	5,850	25.37%	5,750	24.93%	5,729	24.83%	23,069	17,329	75.12%
Statistics South Africa	292	35.96%	5	0.62%	265	30.74%	862	562	65.20%
Social Services	28,035,327	32.10%	21,885,096	25.06%	21,863,575	24.65%	88,712,069	71,783,998	80.92%
Arts and Culture	218,649	20.23%	251,483	23.27%	280,200	25.82%	1,085,349	750,332	69.13%
Education	6,629,915	48.94%	3,497,409	25.82%	2,620,515	19.12%	13,708,060	12,747,839	93.00%
Health	2,525,565	24.21%	2,693,736	25.82%	2,655,162	24.98%	10,631,194	7,874,463	74.07%
Labour	125,585	33.67%	41,277	11.07%	190,943	47.69%	400,408	357,805	89.36%
Social Development	18,475,028	29.93%	15,353,557	24.88%	15,887,718	25.58%	62,110,322	49,716,303	80.05%
Sport and Recreation South Africa	60,585	35.16%	47,634	27.64%	229,037	29.49%	776,736	337,256	43.42%
Justice and Protection Services	861,374	8.75%	2,602,396	26.43%	2,542,887	25.67%	9,906,665	6,006,657	60.63%
Correctional Services	11,311	34.97%	6,403	19.79%	10,692	32.13%	33,277	28,406	85.36%
Defence	545,663	6.32%	2,320,840	26.87%	2,277,948	26.21%	8,691,707	5,144,451	59.19%
Independent Complaints Directorate	24	33.33%	13	18.06%	-8	-12.31%	65	29	44.62%
Justice and Constitutional Dev.	221,208	27.55%	199,752	24.87%	186,249	23.11%	805,888	607,209	75.35%
Safety and Security	83,168	22.14%	75,388	20.06%	68,006	18.10%	375,728	226,562	60.30%
Econ. Services & Infrastructure Dev.	5,549,067	15.94%	8,065,685	23.17%	10,664,732	29.94%	35,621,863	24,279,484	68.16%
Agriculture	209,338	20.08%	400,263	38.40%	361,564	26.33%	1,373,213	971,165	70.72%
Communications	68,788	7.10%	231,332	23.88%	438,907	43.64%	1,005,688	739,027	73.48%
Environmental Affairs and Tourism	551,151	39.68%	418,217	30.12%	314,560	21.18%	1,484,869	1,283,928	86.47%
Housing	1,398,014	21.56%	2,016,801	31.11%	1,919,149	27.16%	7,065,891	5,333,964	75.49%
Land Affairs	317,423	8.34%	486,845	12.79%	773,479	30.08%	2,570,985	1,577,747	61.37%
Minerals and Energy	264,688	13.18%	600,420	29.89%	648,086	30.72%	2,109,432	1,513,194	71.73%
Science and Technology	474,141	20.62%	605,540	26.33%	600,366	26.46%	2,268,551	1,680,047	74.06%
Trade and Industry	330,237	11.44%	839,873	29.09%	840,015	26.93%	3,119,065	2,010,125	64.45%
Transport	1,745,837	14.20%	2,190,766	17.82%	4,401,167	33.90%	12,984,052	8,337,770	64.22%
Water Affairs and Forestry	189,450	11.60%	275,628	16.88%	367,439	22.40%	1,640,117	832,517	50.76%

Public Service and Administration

The Department's transfer budget increased from R409 thousand to R75.7 million through the Adjusted Estimates. However this increase was to enable the Department to transfer R70 million to the Government Employees Medical Scheme (GEMS) to enable GEMS to meet its financial obligations. A further transfer of R5 million was made to Public Corporations and Private Enterprises. In the third quarter the Department met its final transfer obligation of R33 thousand, for this financial year.

Department of Education

At the end of the third quarter the Department transferred R12.7 billion or 93% of its adjusted transfer budget of R13.7 billion. The Department plans additional transfers of R964 million over the next three months, R628 million to universities and technikons and R310 million to provinces and municipalities. The transfer expenditure pattern at the end of the previous financial year was 99% and this financial year the transfer trend is similar.

Department of Labour

The Department of Labour's transfer expenditure at the end of the third quarter of the 2006/07 financial year was R357.8 million, or 89.36% of its transfer budget. The Department transferred nearly half of its budget during the third quarter of the financial year. The Department plans transferring R42 million during the final quarter of the financial year. The service challenges in Programme 2 and the Employment and Skills Development in Programme 3 pose a potential risk to under expenditure if the outputs are not more closely tracked to expenditure.

Department of Correctional Services

Given the previous financial year's over expenditure transfer trend of R68.86% the Committee is concerned at the current pattern. Transfers are standing at R28.4 million, or 85.36% of its adjusted transfer budget of R33 million with a planned final quarter expenditure of R7 million which poses the risk of departmental over expenditure in 2006/07 financial year.

Department of Sport and Recreation South Africa

The 2010 priority department's transfer budget increased from R172 million to R776.7 million through the Adjusted Estimates. An additional R600 million for the construction of 2010 FIFA World Cup stadia in host cities was received by the Department, which was announced in the budget speech by the Minister of Finance. The Department's transfer expenditure at the end of the third quarter was R337 million, or 43.42% of its adjusted transfer budget.

The Committee noted with concern that provinces and municipalities would have to spend these transferred funds before the end of their financial year. The reason given by the Department for the slow rate of transfers is the outstanding documentation from a number of sport federations'. In the Committee's opinion such delays impact significantly on expected construction progress and are a potential risk.

Independent Complaints Directorate

The transfer expenditure of the Directorate at the end of the third quarter was R29 thousand or 44.62% of its transfer budget of only R65 thousand. At the end of the third quarter of the previous financial year the Department spent 45.64% of its transfer budget and eventually

spent 85.91% of its budget by the end of the 2005/06 financial year. The Committee recommends that this transfer pattern of slow expenditure should be reviewed by the department for its impact on service delivery by recipients.

Department of Water Affairs and Forestry

The Department had transferred R833 million or 50.76% of its transfer R1.6 billion budget. Although functions in the Water Services programme have been shifted to Local Government and the appropriate water service institutions the Committee has not yet been able to ascertain whether the funds have followed this shift. The Department plans to transfer an additional R589 million in the final quarter of the financial year. This will result in under expenditure on the transfer budget of R265 million, more specifically the departmental agencies and accounts budget within the transfer budget. The main reason given by the Department for the predicted under expenditure is the delay in the construction of the De Hoop Dam.

Late last year a range of organisations, including the South African National Parks, lodged appeals against the 21-story-high De Hoop Dam, mainly because of evidence that it could cut off essential water supplies to the Kruger National Park and neighbouring Mozambique. The Committee believes these environmental impact issues should have been factored into the project time frames to avoid such delays. The Committee intends to engage the Department more closely on this issue during the final quarter of the financial year.

Department of Public Enterprises

The significant increase in the Department's transfer budget from R581 million to R2.766 billion through the Adjusted Estimates was allocated for the Corporate Strategy and Structure programme. This "once off payment" for the Pebble Bed Modular Reactor and money allocated to InfraCo is intended to procure a full service national long distance network from Eskom/Transtel. At the end of the third quarter R1.5 billion or 54.49% had been transferred. A further transfer of R1.256 billion has been committed during the final quarter. The Chief Financial Officer of the Department confirmed the focussed additional funding which he added had affected the percentage transferred at the end of the third quarter.

Once again the Committee intends engaging further with National Treasury on amounts related to transfers for VAT payments by SOEs which are provided for in the adjusted estimates. The question remains whether SOE capital payments are vatable or not. National Treasury had advised the Department to "hold back" this payment pending consultation with SARS on the matter. The Department is still liaising with them in this regard. In addition, the Department has not transferred the funds to INFRACO at the express instruction from National Treasury, pending various matters, which they have raised. Finalisation and payments of projects in the final quarter had also contributed to the low transfer levels, according to the Department.

5. Capital Expenditure (capex)

Departments' spent on average 53.12% of their capital budgets at the end of the third quarter. They spent on average 9.86% of their capital budgets during the first quarter, 13.82% during the second quarter and 29.65% during the third quarter. The Department of Health spent the highest percentage of its capital budget by the end of the third quarter. Average departmental expenditure on capital budgets is much lower than current 67.24%

and transfer expenditure, which is 72.54%. Table 4 represents departments overall capital expenditure at the end of the third quarter 2006/07 financial year. This reports has focussed on the departments with significant over and under expenditure especially when priority projects are involved.

Table 4: Capital Expenditure to date

	1st Quarter Cap. Exp	% Cap. Exp for 1st Quarter	Second Quarter Cap. Exp	% Cap. Exp for 2nd Quarter	3rd Quarter Cap. Exp	% Cap. Exp for 3rd Quarter	Total Capital Budget	Capital Expenditure to date	% Capital Expenditure to date
R'000									
Voted Amounts	589,412	9.86%	825,833	13.82%	1,788,589	29.65%	6,031,759	3,203,834	53.12%
Central Government Administration	80,876	4.96%	73,186	4.49%	219,976	15.04%	1,462,127	374,038	25.58%
The Presidency	126	2.01%	1,835	29.23%	1,896	29.64%	6,397	3,857	60.29%
Parliament	2,384	10.49%	1,257	5.54%	460	2.05%	22,486	4,101	18.24%
Foreign Affairs	14,178	3.56%	33,447	8.41%	54,411	17.12%	317,895	102,036	32.10%
Home Affairs	21,766	3.66%	29,726	5.00%	68,653	11.50%	596,804	120,145	20.13%
Provincial and Local Government	477	7.87%	639	10.55%	2,712	35.61%	7,616	3,828	50.26%
Public Works	41,945	6.96%	6,282	1.05%	91,844	17.98%	510,929	140,071	27.41%
Financial and Administrative Services	9,116	14.42%	10,599	16.78%	12,685	15.65%	81,050	32,400	39.98%
Gov. Communications and Info. Services	704	34.90%	967	47.95%	913	36.37%	2,510	2,584	102.95%
National Treasury	1,066	8.49%	1,550	12.35%	2,868	14.15%	20,275	5,484	27.05%
Public Enterprises	234	50.21%	900	193.14%	468	25.50%	1,835	1,602	87.30%
Public Service and Administration	1,163	53.50%	1,230	56.57%	1,582	39.10%	4,046	3,975	98.25%
Public Service Commission	170	10.75%	125	7.90%	183	11.57%	1,582	478	30.21%
S A Management Development Institute	891	37.30%	354	14.81%	296	12.39%	2,389	1,541	64.50%
Statistics South Africa	4,888	11.63%	5,473	13.03%	6,375	13.17%	48,413	16,736	34.57%

	1st Quarter Cap. Exp	% Cap. Exp for 1st Quarter	Second Quarter Cap. Exp	% Cap. Exp for 2nd Quarter	3rd Quarter Cap. Exp	% Cap. Exp for 3rd Quarter	Total Capital Budget	Capital Expenditure to date	% Capital Expenditure to date
R'000									
Social Services	7,391	10.53%	16,109	22.95%	58,869	65.17%	90,330	82,369	91.19%
Arts and Culture	0	0.00%	0	0.00%	38	0.79%	4,796	38	0.79%
Education	1,757	26.88%	1,209	18.49%	981	10.51%	9,338	3,947	42.27%
Health	3,255	11.61%	5,778	20.60%	49,400	112.52%	43,903	58,433	133.10%
Labour	667	2.95%	8,278	36.63%	7,086	36.61%	19,356	16,031	82.82%
Social Development	1,639	29.06%	720	12.77%	1,166	18.84%	6,190	3,525	56.95%
Sport and Recreation									
South Africa	73	2.83%	124	4.82%	198	2.93%	6,747	395	5.85%
Justice and Protection Services	414,991	11.20%	614,904	16.59%	1,174,836	32.03%	3,668,251	2,204,731	60.10%
Correctional Services	79,995	5.87%	197,751	14.49%	173,630	14.86%	1,168,197	451,376	38.64%
Defence	37,303	12.51%	49,716	16.67%	70,268	23.56%	298,250	157,287	52.74%
Independent Complaints Directorate	578	32.11%	222	12.33%	235	12.56%	1,871	1,035	55.32%
Justice and Constitutional Dev.	131,400	28.63%	96,144	20.94%	183,912	29.81%	616,934	411,456	66.69%
Safety and Security	165,715	10.47%	271,071	17.12%	746,791	47.18%	1,582,999	1,183,577	74.77%
Econ. Services & Infrastructure Dev.	77,038	15.20%	111,035	21.92%	322,223	44.14%	730,001	510,296	69.90%
Agriculture	16,403	49.62%	18,961	57.35%	19,837	37.78%	52,503	55,201	105.14%
Communications	1,317	18.84%	827	11.83%	229	3.28%	6,990	2,373	33.95%
Environmental Affairs and Tourism	6,540	46.51%	7,001	49.78%	5,250	31.17%	16,842	18,791	111.57%
Housing	527	13.40%	400	10.17%	754	13.64%	5,528	1,681	30.41%
Land Affairs	2,486	4.49%	12,299	22.22%	112,285	64.35%	174,480	127,070	72.83%
Minerals and Energy	308	6.53%	1,666	35.33%	1,955	41.45%	4,716	3,929	83.31%
Science and Technology	9,880	7.38%	1,005	0.75%	133,987	93.25%	143,681	144,872	100.83%
Trade and Industry	1,429	16.14%	8,160	92.17%	2,707	8.37%	32,328	12,296	38.04%
Transport	767	2.02%	2,341	6.17%	25,912	68.30%	37,936	29,020	76.50%

	1st Quarter	% Cap. Exp for 1st Quarter	Second Quarter	% Cap. Exp for 2nd Quarter	3rd Quarter	% Cap. Exp for 3rd Quarter	Total Capital Budget	Capital Expenditure to date	% Capital Expenditure to date
R'000	Cap. Exp		Cap. Exp		Cap. Exp				
Water Affairs and Forestry	37,381	17.98%	58,375	28.07%	19,307	7.57%	254,997	115,063	45.12%

Department of Health

At the end of the third quarter the Department had spent R58 million or 133% of its capital budget of R43.903 million including an increase of R15.8 million through the Adjustment Estimates. Further the bulk of this expenditure occurred during the third quarter with capex of R49.4 million. The Committee noted that this is more than the Department's total capital budget for the 2006/07 financial year. While the Committee recognises the commitments to hospital revitalisation programme it intends engaging the Department further during the next quarter to obtain a better understanding of these capital expenditure patterns.

Department of Agriculture

The Department's capital budget increased from R33 million to R52.5 million through the adjusted estimates. Capital expenditure at the end of the third quarter was R55.2 million, or 105.14%. During the 2005/06 financial year the Department spent 222.1% of its capital budget of R44.6 million budget leading to capital over expenditure of R56 million. In the Committee's opinion the functions of the Department and the high risk posed by natural disasters it is imperative that the Department pursues its stated intention of developing more robust management in this regard.

Government Communications and Information Services (GCIS)

At the end of the third quarter the GCIS had utilised R2.58 million or 102.95% of its R2.51 million capital budget. An additional R1.3 million is planned during the final quarter of the financial year. This over expenditure trend in the capital budget also occurred in the previous financial year when the Department over spent by 13.84%. The incorrect classification of items under the capital budget was responsible for this expenditure pattern. The Committee hopes this will be corrected in the next financial year.

Department of Science and Technology

The Department of Science and Technology's capital budget increased from R133.8 million to R143.6 million through the adjusted estimates. Capital expenditure at the end of the third quarter was R144.8 million, or 100.83% of its capital budget. The Department spent R134 million of its capital budget during the third quarter and plans spending R77 thousand during the final quarter. An amount of R133 million, under the line item of Buildings and other fixed structures, was allocated to the Department for the construction of a new head office. However the Committee noted the 235% over expenditure in the Department's capital budget at the end of the 2005/06 financial year. This pattern of over expenditure notwithstanding stated reasons should be immediately arrested to avoid in the following financial year.

Department of Arts and Culture

The capital budget for the Department of Arts and Culture is R4.8 million of which only R38 thousand or 0.79% was spent by the end of the third quarter compared to 1.72% in the

previous financial year. The Department plans spending R4.4 million during the final quarter of the financial year. However the Department expected large claims during the final quarter of the financial year for the development of Freedom Park. In view of this commitment the Committee believes the Department is on track, which is underpinned by the pattern in the previous financial year when the Department spent 100.3% of its capital budget.

Department of Sport and Recreation South Africa

The Department's entire capital budget of R6.7 million, which includes more than R4.1 million through the Adjustment Estimates, is intended for machinery and equipment. However capital expenditure at the end of the third quarter was only R395 thousand, or 5.85% of its capital budget compared to 12.01% during the previous financial year. The explanation given by the Department for the slow rate of expenditure is a delay in the procurement of an identified ITC system. The Committee learned that the Department plans spending R6.4million during the final quarter. It was noted that the Department overspent its capital budget by 114% at the end of the 2005/06 financial year. The Committee is of the opinion that stronger measures should be implemented by the Department to manage the alignment of its strategic outputs to its pattern of expenditure.

Parliament

The critical constitutional support role of the vote of Parliament to ensure members of Parliament enjoy effective services and sound support facilities and systems is acknowledged by the Committee. This imperative informed the Committee's deliberations on the budget generally and specifically, in relation to the capital expenditure, which reflected a particular pattern. At the end of the third quarter Parliament had spent R4 million or 18.24% of its capital budget of R22.5 million compared to 210% during the previous financial year. Cash flow projections show that Parliament plans spending an additional R2.3 million during the final quarter.

However the committee noted that R22.4 million of Parliament's capital budget is allocated to machinery and equipment. The Committee intends engaging with Parliament during the final quarter to improve its understanding of its expenditure patterns.

Department Home Affairs

This Department aims to maintain the constitutional integrity of people living in South Africa. The Committee had hoped to engage the Department more thoroughly during its sectoral oversight to obtain a better understanding of the expenditure patterns in relation to its functions. Unfortunately this had not been possible.

The capital budget for the Department Home Affairs is R596.8 million of which only R120 million or 20.13% was spent by the end of the third quarter compared to 47.7% at the end of the third quarter of the previous financial year. Cash flow projections shows that the Department is expected to under spend its capital budget by R230 million. In the previous financial year 2005/06 the Department spent 92.5% of its capital budget. The Department stated that it could not utilise the R213 million which had been suspended by National Treasury. The expenditure pattern at the end of the third quarter gives the Committee cause for concern, as it poses risk of under expenditure. The Committee intends engaging with the Department in the next quarter to clarify this pattern.

National Treasury

National Treasury's capital budget increased from R12.6 million to R20.3 million through the adjustment estimates. These are funds shifted from compensation of employees to buy furniture and used for software for internal auditing and the integrated document management system. Capital expenditure at the end of the third quarter was R5.5 million, or 27% of its capital budget. National Treasury plans spending R14.8 million during the final quarter of the financial year. At the end of the previous financial year National Treasury spent 80.6% of its capital budget. The capital expenditure pattern at the end of the third quarter gives rise for concern, as it poses a risk of under expenditure. The Committee intends monitoring Treasuries expenditure over the next quarter.

6. CONCLUDING COMMENTS

Departments spent on average 67.24% of their current budgets, 72.54% of their transfer budgets and 53.12% of their capital budgets by the end of the third quarter of the 2006/07 financial year. This translates to a total expenditure of R187.6 billion or 70.48%. Cash flow projections provided by National Treasury show that departments' forecast spending R75.4 billion during the final quarter. Based on these forecasts an under expenditure of R3.2 billion or 1.2% can be expected in the national budget.

Having studied the expenditure patterns the Committee has identified several areas that required departments attention. The Committee also notes that very few departments have taken note of the call for such attention in previous quarterly expenditure reports and hopes the concerns expressed after deliberating on the third quarter 2006/07 will be taken more seriously as they do impact negatively on outputs translated into peoples delivery.

The Committee intends clarifying its mandate with departments with whom it engages to ensure a better understanding of its requirements and expectations when conducting oversight on quarterly expenditure reports which have been compiled from Section 32 monthly reports.

We welcome National Treasuries proposal to develop a system of tracking project expenditure commitment against output and linked to it the projected project cash flow.

7. RECOMMENDATIONS

- 7.1 It is imperative that departments begin to track their expenditure more closely to their strategically planned outputs against stated timelines and ensure cash flow alignment. This would make for tighter linkages between policy, planned expenditure and output achievements leading to robust budget implementation.
- 7.2 Intergovernmental and interdepartmental co-ordination together with co-operative planning should be factored into the process of transfers to provinces, municipalities and other agencies.
- 7.3 Risk analysis should be conducted more robustly and the development of appropriate risk management instruments should be more effectively employed to address the challenges that continue to be posed by under and over expenditure.
- 7.4 Slow expenditure in capital allocations should be monitored more closely and action taken sooner to arrest delays in this area.

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- 7.5 Statement of the National Revenue, Expenditure and Borrowing (Section 32 reports) produced on a quarterly basis by National Treasury linking expenditure to outputs would enable more effective oversight by the Joint Budget Committee.

Sources

- Budget Speech of Minister Trevor Manuel 2006/2007
 - Statements of National and Provincial Revenue, Expenditure and Borrowing, October 2006, National Treasury.
 - Statements of National and Provincial Revenue, Expenditure and Borrowing, November 2006, National Treasury.
 - Statements of National and Provincial Revenue, Expenditure and Borrowing, December 2006, National Treasury.
 - Cash Flow projections 2006/07 financial year.
 - Estimates of National Expenditure 2006
 - Joint Budget Committee terms of reference
 - Joint Budget Committee strategic plan
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Report to be considered.

EXPLANATORY NOTE:

In view of the fact that bound volumes will henceforth be published on a quarterly basis, the number in parentheses directly after the column reference number indicates the number of the volume in which the relevant information may be found.

INDEX TO SPEECHES

Abbreviations: AhC = Ad hoc Committee; AhJC = Ad hoc Joint Committee; JBC = Joint Budget Committee; JC = Joint Committee; JMC = Joint Monitoring Committee; JPC = Joint Programming Committee; JPSC = Joint Programming Subcommittee; JR = Joint Rule; JSC = Joint Standing Committee; JTM = Joint Tagging Mechanism; NA = National Assembly; NCOP = National Council of Provinces; NHTL = National House of Traditional Leaders; PC = Portfolio Committee; RC = Rules Committee; SC = Select Committee; StC = Standing Committee

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[Deputy Minister of Trade and Industry]

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[Minister for Public Enterprises]

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[Minister for the Public Service and Administration]

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[Deputy Minister of Correctional Services]

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JORDAN, Dr Z P:

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KGANYAGO, Dr N M:*[Deputy Minister of Public Works]*

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[Minister of Defence]

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MBEKI, Mr T M:

[The President of the Republic of South Africa]

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MBETE, Ms B:*[Speaker]*

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MOSS, Ms L N:

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MPAHLWA, Mr M B:

[Minister of Trade and Industry]

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MPONTSHANE, Mr A M:

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Position of Department of Education on mother-tongue education, (Question put to Minister), 1355(104)

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NEL, Mr A C:

[Deputy Chief Whip of the Majority Party]

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NGWENYA, Mrs M L:

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NKUNA, Mrs C:

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NQAKULA, Mr C:

[Minister of Safety and Security]

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Community policing forums in fight against crime, 1114(103)

Escapes from prison, method of escape, escapees assisted by police officers and prosecutions, 1134(103)

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PADAYACHIE, Mr R L:

[Deputy Minister of Communications]

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PAHAD, Mr A G H:

[Deputy Minister of Foreign Affairs]

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[Minister of Education]

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RADEBE, Mr J T:

[Minister of Transport]

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RABIE, Dr P J:

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RAJBALLY, Ms S:

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- Attack on nurses at youth centre in the Baviaanspoort Management Area, (Question put to Minister), 1150(103)
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- Steps to ensure reasonable and nondiscriminatory fees at educational institutions, (Question put to Minister), 1378(104)

Statement:

- Ekurhuleni declaration on the fight against corruption and the forthcoming global forum on combating corruption and safeguarding integrity, 1838(104)

RAMGOBIN, Mr M:

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- Ensuring respect for and peaceful coexistence between all religious communities and beliefs in a globalised world, 1026(103)

RAMOTSAMAI, Ms C M P:

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RASMENI, Mr S M:

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ROOPNARAIN, Dr U:

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Ability of Public Service to strengthen democracy in accelerating service delivery,
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RWEXANA, Ms S P:

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SAYEDALI-SHAH, Moulana M R:

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SCHMIDT, Adv H C:

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SEFULARO, Dr M:

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Attack on nurses at youth centre in the Baviaanspoort Management Area, (Question put to Minister), 1149(103)

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SEMPLE, Ms J A:

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SEPTEMBER, Ms C C:

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SHABANGU, Ms S:

[Deputy Minister of Safety and Security]

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SIBANDE, Ms M P:

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SIBUYANA, Mr M W:

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SIGCAU, Ms S N:

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SISULU, Dr L N:

[Minister of Housing]

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SKWEYIYA, Dr Z S T:

[Minister of Social Development]

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SMUTS, Ms M:

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SOLO, Mr B M:

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SONJICA, Ms B P:*[Minister of Minerals and Energy]*

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SONTO Mr M R:

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SPIES, Mr W D:

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STEPHENS, Mr J J M:

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STEYN, Mr A C:

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SURTY, Mr M E:*[Deputy Minister of Education]*

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